

Emergency Support Function #13 - Public Safety and Security

Primary Agency

Police Department

Secondary/Support Agencies

Sheriff's Department
Public Works Department
Fire-EMS Department
Emergency Management
General Services Department
City Attorney
Virginia Department of Health – Roanoke Health Department
Office of the Chief Medical Examiner
Virginia State Police
Virginia Department of Transportation

I. Introduction

A. Purpose:

Emergency Support Function (ESF) #13 – Public Safety and Security is to maintain law and order, to provide public warning, to provide for the security of critical facilities and supplies, to provide a "safe scene" for the duration of a traffic disruptive incident, to effect the evacuation of threatened areas, to provide traffic and access control to evacuated areas or critical facilities, to assist with search and rescue operations, and to assist with identification of the dead.

B. Scope:

ESF #13 is designed to respond during a time of emergency using existing procedures. These procedures are in the form of department directives that cover all types of natural disasters, technological hazards, and acts of terrorism; incidents include flooding, hazardous materials spills, transportation accidents, search and rescue operations, traffic control, and evacuations.

In the event of a State or federally declared disaster, the Governor can provide National Guard personnel and equipment to support local law enforcement operations.

C. Policies:

1. The Police Department will retain operational control;
2. The Incident Commander will determine the need for security at the scene;
3. The Police Department (or ESF #13 Group Supervisor), in coordination with the Coordinator of Emergency Management will identify areas of potential evacuation;

4. The concentration of large numbers of people in shelters during an evacuation will necessitate law enforcement presence to maintain orderly conduct; and
5. Law enforcement will be needed in evacuated areas to prevent looting and protect property;

II. Concept of Operations

A. General:

1. Existing procedures in the form of department directives provide the basis for a law enforcement response in time of emergency. The mission of the Public Safety and Security function is to maintain law and order, protect life and property, provide traffic control and law enforcement support, guard essential facilities/supplies and coordinate mutual aid.
2. The Emergency Communications Center is the contact for the receipt of all warnings and notification of actual or impending emergencies or disasters.
3. Should the National Guard be called in for a State or federally declared disaster; they may only be used for low-risk duties such as security and traffic control.
4. A hazard or potential hazard situation could justify the need for evacuation for a few hours to several days or weeks, depending on the hazard and its severity. In order to limit access to the hazard area, various personnel and devices will be required, such as the following:
 - a. Personnel to direct traffic and staff control points;
 - b. Signs to control or restrict traffic;
 - c. Accurate communications to personnel within and outside the secured area;
 - d. Traffic control point(s);
 - e. Adjacent highway markers indicating closure of area;
 - f. Markers on surface roads leading into the secured areas;
 - g. Patrols within and outside the secured areas; and
 - h. Established pass system for entry and exit of secured areas.

B. Organization

Law Enforcement will utilize their normal communications networks during disasters. The Emergency Management Coordinator, in coordination with law enforcement and Fire-EMS departments, should delineate areas that may need to be evacuated. Law Enforcement will set up control points and roadblocks to expedite traffic to reception centers or shelters and prevent reentry of evacuated areas. They will also provide traffic control and security at damaged public property, shelter facilities and donations/ distribution centers. Should an evacuation become necessary, warning and evacuation instructions will be put out via radio, Reverse 911, and television. Also law enforcement and the Fire-EMS departments will use mobile loudspeakers to ensure that all residents in the threatened areas have received the evacuation warning.

C. Actions

1. Identify essential facilities and develop procedures to provide for their security and continued operation in the time of an emergency;
2. Maintain police intelligence capability to alert government agencies and the public to potential threats;
3. Develop procedures and provide training for the search and rescue of missing persons;
4. Develop strategies to effectively address special emergency situations that may require distinct law enforcement procedures, such as civil disorders, hostage taking, weapons of mass destruction, terrorist situations, and bomb threats/detonations;
5. Test primary communications systems and arrange for alternate systems, if necessary;
6. Assist with the implementation of the evacuation procedures for the threatened areas, if necessary;
7. Provide security, traffic and crowd control as required;
8. Implement existing mutual aid agreements, if necessary; and
9. Document expenses.

D. Responsibilities

1. Primary Department (Police Department)
 - a. Prepare law enforcement mutual aid agreements;
 - b. Maintain law and order during emergency situations;
 - c. Direct, and control evacuations;
 - d. Assist the ESF #5 in the pre-planning of emergency evacuations;
 - e. Protect property in evacuated areas;
 - f. Provide access control to damaged areas;
 - g. Establish and coordinate traffic control points as needed;
 - h. Provide crowd control as needed;
 - i. Participate in the local warning system;
 - l. Conduct counter-terrorism and anti-terrorist operations;
 - m. Support search and rescue operations;
 - n. Assist in hazardous materials incidents;
 - o. Assist in the evacuation prisoners from the jail by providing perimeter security;
 - p. Provide qualified individuals to staff the EOC and other key facilities when activated;
 - q. Assist the Office of Chief Medical Examiner with identification of the dead.

- r. Support other emergency functions as necessary;
 - s. Coordinate security for key facilities; and
 - t. Coordinate security for shelter and mass care operations.
2. Support Departments
- a. General
 - 1. Support Primary Department in mission of ESF #13;
 - 2. Maintain resource roster, inventory, and standard operating procedures;
 - b. Sheriff's Department
 - 1. Coordinate the evacuation prisoners from the jail by providing perimeter security;
 - 2. Assist with law enforcement mutual aid agreements;
 - 3. Maintain law and order during emergency situations;
 - 4. Direct, and control evacuations;
 - 5. Assist in protection of private property in evacuated areas;
 - 6. Assist in fulfilling traffic control points;
 - 7. Support other emergency functions as necessary;
 - 8. Assist in crowd control measures; and
 - 9. Provide Security for Emergency Operations Shelter.
 - c. Public Works
 - 1. Upon request, transport and place traffic control devices;
 - 2. Assist in keeping evacuation routes open; and
 - 3. Upon request, provide barricades and barriers to restrict entry to evacuated and damaged areas.
 - d. General Services
 - 1. Provide fleet maintenance support as needed;
 - 2. Assist with emergency contract and purchasing; and
 - 3. Assist with resource coordination.
 - e. City Attorney
 - 1. Upon request, advise law enforcement agencies regarding the emergency powers of local government and their potential impact on law enforcement requirements during emergency situations.

Tab 1 to Emergency Support Function #13

Critical Facilities Directory

The Roanoke Police Department maintains an inventory of critical facilities within City limits and is maintained by the Police Department/Homeland Security Officer.